

Knowledge, Capabilities and Manufacturing

Innovation: A US-Europe Comparison

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ABSTRACT

This paper presents a comparative analysis of factors contributing to the innovation performance of manufacturing firms in Georgia (USA), Wales (UK), the West Midlands (UK), and Catalonia (Spain). Enabled by comparable survey data, multivariate probit models are developed to estimate how various types of firms' innovative activities are influenced by links to external knowledge sources, internal resources, absorptive capacity and public innovation support. Our results suggest the potential for mutual learning. For the European study regions there are insights about how universities in Georgia support innovation. For Georgia and Catalonia there are lessons from UK firms about better capturing potential complementarities between innovation activities. Additional implications for innovation measurement and knowledge base development are discussed.

Knowledge capabilities; Manufacturing; Innovation; Regional innovation policy

JEL classifications: L60, O14, O18, O32, R11

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INTRODUCTION

Over recent years the internationalisation of product markets has contributed to intensified international competition, particularly from producers in low-cost countries. For firms in high labour-cost areas such as the US and Europe these pressures have reshaped firms' strategic options, de-emphasising cost-based competition and emphasising product design, performance and customer service (QUAH, 2001). Meeting the challenge of this increasing competition requires innovation in products, processes and the ways in which businesses organise and market their products. Moreover, recent work on innovation suggests that firms' ability to innovate depends not only on their own internal competencies but also on external knowledge sources and the quality of the innovation systems, networks and supply chains in which they are operating. In particular, the availability of external knowledge sources for innovation – such as universities, intermediate technology institutes, and standards setting bodies – have all been seen as significant enablers of innovation.¹

In this paper we focus on how firms in the US and Europe are able to innovate to meet the common challenges posed by intensified global competition. We explore firms' internal resources and capabilities, their absorptive capacity and the supportiveness of the innovation system within which they operate. More specifically, we compare the factors which contribute to the innovation performance of manufacturing firms in Georgia in the US South, the UK regions of Wales and the West Midlands, and the Spanish region of Catalonia. Each of these areas is broadly similar in terms of business R&D spending, and

each is a region in which the manufacturing sector, concentrated in traditional industries, is undergoing considerable restructuring as a response to increasing international competition. In Georgia, traditional sectors such as food processing, textiles, and pulp and paper continue to dominate the manufacturing base combined with a high level of external ownership (YOUTIE and SHAPIRA, 2007). In the UK West Midlands, a strong tradition of metal-based industries, including the automotive sector, is giving way to a more diverse, if smaller, manufacturing sector with limited new inward investment (LOVE *et al.*, 2006). In Wales, inward investment has been more significant, attracted by an intensive regional support regime, and has contributed to a shift in the industrial sector from a traditional concentration in metals manufacturing and processing and other heavy industries towards electronics and white goods production (COOKE *et al.*, 1995; COOKE, 2004; FULLER *et al.*, 2004). In Catalonia, the regional economy has experienced profound change over the last two decades following Spain's entry to the European Union (EU). The region's industrial structure remains highly diversified and open to foreign markets. Textiles, metalworking and food processing continue to be major employment sources, but chemicals, transport equipment and machinery are also important in terms of total industrial gross added value (BACARIA *et al.*, 2004).

For firms in these regions, facing intense international competition, broadly-based innovation is necessary to upgrade product offerings and simultaneously improve business efficiency and customer service (SHERGILL and NARGUNDKAR, 2005; BAKER and GILL, 2005). The research literature stresses the interdependence of these different aspects of innovation, particularly those linked to human resource management (HRM) and organisational innovation (DAWSON *et al.*, 2005), advanced manufacturing

techniques (AMT) and product innovation (MICHIE and SHEEHAN, 2003). Hence, in our empirical analysis we aim to capture the diversity of innovation behaviours by considering product and process innovation alongside the adoption of advanced manufacturing techniques, marketing approaches and organisational structures. We model explicitly the potential complementarities between these different types of innovation. ZENGER (1997, p. 4), for example, suggests that we might expect to see different patterns of complementarities between different types of innovation leading to ‘discrete organizational choices’. We also probe the role of aspects of the innovation system external to the firm. Three empirical questions are therefore addressed in the paper. First, what factors are shaping firms’ innovation activities in each study region? Second, what pattern of innovation complementarities do we observe? And, third, how effectively are the relevant state and regional innovation systems supporting firms’ innovation activities?

Our empirical analysis is based on innovation survey data covering manufacturing firms in each of the study regions - specifically, the Georgia Manufacturing Survey, the UK Innovation Survey, and the Spanish Innovation Survey. Much progress has been made in recent years in the design and conduct of such innovation surveys, drawing on international standards established by the Organisation for Economic Cooperation and Development and the EU Community Innovation Survey. Nonetheless, some issues of international comparability inevitably remain. This point should be kept mind in the interpretation of our results, particularly where these depend on international comparisons.

The next section develops our conceptual framework and reviews other recent studies which focus on the determinants of firm-level innovation. This is followed by a discussion of our study regions, focussing on the structure of the manufacturing sector and the institutional supports for firm-level innovation. We then describe our data sources and empirical methodology.. The final sections present our main empirical results and conclusions.

CONCEPTUAL APPROACH

The starting point for our analysis is the now standard innovation production function which reflects the process of *knowledge transformation*, in which knowledge sourced by the enterprise is translated into innovation outputs of various types (GEROSKI, 1990; HARRIS and TRAINOR, 1995; LOVE and ROPER, 2001). The effectiveness of firms' knowledge transformation activity is then influenced by the strength of the firm and its ability to absorb external knowledge (LOVE and ROPER, 1999; ROPER et al., 2006). In general terms, therefore, we can write the innovation production function for an individual innovation output as:

$$I_i = \phi_0'KS_{ki} + \phi_1RI_i + \phi_2ACAP_i + \phi_3GOVT_i + \varepsilon_i \quad (1)$$

Where I_i is an innovation output indicator, KS_{ki} are the sources of knowledge which provide the basis for firms' innovation activity, RI_i is a set of indicators representing the scale and scope of firms' internal resources, $ACAP_i$ is a set of indicators intended to reflect firms' absorptive capacity – the ability to take in and apply new knowledge

(COHEN and LEVINTHAL, 1989, 1990; ZAHRA and GEORGE, 2002), $GOVT_i$ reflects firms' access to public support for innovation and upgrading, and ε_i is the error term. Sign expectations here are generally positive. In terms of the knowledge sources, for example, we expect positive and significant signs where a knowledge source is an important driver of firms' innovation activity. Similarly, where firms' internal resources are strong, we would expect this to contribute positively to the efficiency with which firms are able to transform knowledge inputs into new innovations (LÖÖF and HESHMATI, 2001, 2002). We also expect firms' innovation outputs to be positively related to their absorptive capacity and the receipt of government support for innovation or upgrading (see ROPER and HEWITT-DUNDAS, 2005).

A major limitation with the innovation production function in its standard form is its focus on a single innovation output measure. Both empirical and conceptual arguments suggest that this approach is limited and potentially misleading. In empirical terms, for example, BROUWER and KLEINKNECHT (1996) demonstrate that different innovation output measures may give a significantly different impression of firms' relative 'innovativeness' and the determinants of innovation. They therefore argue that in terms of empirical inference alone it is more appropriate to focus on a 'basket' of measures rather than a single innovation indicator (see also PITTAWAY et al., 2004). However, this remains an unsettled issue. For example, FREEL (2005) suggests that the determinants of product and process innovation are analogous, while other recent research (FALK, 2006; SCHMIDT and RAMMER, 2006) finds similarities in factors contributing to technological and organisational innovation. Nonetheless, conceptual arguments for adopting a holistic multi-indicator approach to firms' innovation activity remain persuasive, with a focus on

the potential for tradeoffs (WHEELWRIGHT and HAYES, 1984) or complementarities between types of innovative activity (MILGROM and ROBERTS, 1990, 1995).

In terms of the innovation production function, this suggests the potential for simultaneity between different forms of innovative activity, i.e. that *ceteris paribus* a firm engaging in one type of innovative activity is either more, or less, likely to also be engaging in other types of innovation. In behavioural terms, it is useful to envisage firms' strategic decision to invest resources in each innovation activity as the outcome of a comparison of the costs and anticipated benefits. LEVIEN and REISS (1984), for example, derive first order conditions which relate the extent of firms' innovation activity to anticipated price-cost margins. However, varied effects may result from the mix of innovation activities adopted by firms. A tradeoffs perspective suggests the pursuit of multiple innovation objectives at the same time risks mediocrity, and that firms should therefore adapt more focussed priorities (SKINNER 1974; WHEELWRIGHT and HAYES, 1984). Similarly, PORTER (1981) distinguishes competition based on cost versus differentiation, advocating that companies either pursue one or the other competitive strategy (with follow-on implications for innovation activity selection) in order to achieve a leadership position.

A contrasting perspective emphasises complementarity, in other words, that undertaking one form of innovation has either a positive effect on the anticipated returns from another innovation activity, a negative effect on the costs of undertaking that activity, or both (see SAMUELSON, 1974, on complementarity in economics). In terms of anticipated returns, for example, the sales resulting from product innovation may benefit positively from concurrent marketing innovation. ATHEY and SCHMUTZLER (1995)

examine the circumstances in which the implementation of product innovation increases the likelihood that process and organizational innovation will also be introduced. Their (theoretical) model suggests that flexibility in product design and processes should, in most cases, result in subsequent innovations in products and processes. Conversely, in terms of the costs of innovation, process change might, for example, be more economically undertaken where it is accompanied by either managerial or organisational changes. Based on a study of the Spanish ceramic tile industry, MIRAVETE and PERMIAS (2006) develop a model to discriminate between innovation complementarities and associations that stem from unobserved factors. Their results suggest that product and process innovation are significantly complementary. For example, the single firing furnace (a technologically-oriented process innovation) gave rise to new product designs and organizational approaches to making these new products.

As the conceptual arguments are balanced, we regard the question of whether there are tradeoffs or complementary relationships between innovation activities as a matter for further empirical investigation. Our presumption, however, given the evidence of other studies is towards the likelihood of complementarities between types of innovative activity (e.g. FALK, 2006). In either case, modelling the possibility of trade-off/complementarity effects requires a generalisation of equation (1) to allow for simultaneity between innovation indicators

$$I_{ji} = \phi_{j0} KS_{ki} + \phi_{j1} RI_i + \phi_{j2} ACAP_i + \phi_{j3} GOVT_i + \phi_{j4} I_{ki} + \varepsilon_{ji} \quad (2)$$

Where j denotes a particular type of innovation activity and $j \neq k$. In equation (2), ϕ_{jk} will be positive for complementarities or negative for trade-off effects. Note also that we anticipate potential error covariance such that $E(\varepsilon_{ji}\varepsilon_{ki})=\sigma_{jk}$. As our innovation output indicators are simple indicator variables suggesting whether firms are engaged in each particular type of innovation, the appropriate estimator is multivariate probit.

STUDY REGIONS

Our empirical study design examines our expectations and questions about firms' knowledge sourcing and innovation strategies in four regions: one in the US and three in Europe. This multi-regional approach allows us to probe relationships between internal knowledge and innovation strategies and external connectivity and, in particular, to analyze the influence of differential regional support systems on innovation strategies and outcomes. The choice of the US study region was shaped by the availability of unique innovation survey data for Georgia manufacturing firms (YOUTIE *et al.*, 2005). The European study regions were then chosen to reflect some of the broad structural characteristics of Georgia's manufacturing sector. In particular, the sector's strong emphasis on traditional industries despite recent restructuring, the presence of a significant number of externally-controlled (branch) plants, the importance of smaller firms within the sector, and generally low levels of R&D spending compared to other highly industrialized regions. An overview of each region follows. Basic structural statistics for each study region are presented in Table 1, which also provides some indicators of the economic climate in the study regions at the time of the comparison. For example, unemployment rates in the UK and US regions were relatively similar, although

there was more labour market inactivity in Catalonia. Per capita incomes were also marginally higher in the US and UK West Midlands region than in Catalonia and Wales. While R&D intensity was quite similar across regions, representing about 1.2 percent of GDP.

Georgia

Georgia is the ninth largest US state and one of the fastest growing with a current population of just over 9 million (Table 1). The development of the state has made it emblematic of the American Sunbelt region's rapid expansion. However, much of the recent growth has occurred in services, with continuing falls over the last few years in overall manufacturing employment. In 2005, manufacturing accounted for around 13 per cent of Georgia's gross state product, a lower proportion than that in any of the European study regions but comparable to the level for the US as a whole. (Manufacturing value added comprised 12.1 percent of 2005 US gross domestic product, see BUREAU OF ECONOMIC ANALYSIS, 2007.) In terms of the number of establishments, Georgia's manufacturing sector is diverse. However, employment is concentrated in the state's traditional resource-based sectors such as food processing, textiles, and pulp and paper. These three industries accounted for 42 percent of manufacturing jobs in the state in 2003 and more than half of rural Georgia's industrial base. In addition, the US South is known as a region of branch plants and in Georgia more than 40 percent of manufacturing units are branch plants.

Private sector research and development (R&D) is lower in Georgia than in much of the US, although levels of university R&D are closer to the US average (Table 1).

Although Georgia ranked ninth in population in 2003, it ranked 22nd in the level of industrial R&D (NATIONAL SCIENCE FOUNDATION, 2006) The industrial make-up of Georgia's industry contributes to the state's relatively low ranking in terms of private R&D. Nationally, company expenditures for R&D as a percentage of net sales were 0.47, 0.82, and 1.06 respectively for Georgia's three traditional industries of food processing, textiles and wood products, compared with 3.63 for all US industries (NATIONAL SCIENCE FOUNDATION, 2005, Table A-2). Over the last two decades, Georgia has developed a series of policies, programs and public-private partnerships to expand research-based high technology industries in the state, with some success in recent years in increasing high tech start-ups particularly in Atlanta, the state's largest metropolitan region. Georgia has also developed (with federal and state funds) an extensive manufacturing extension system, organized by the state's leading technological university (Georgia Institute of Technology), to provide industrial support and knowledge transfer services to existing manufacturing establishments (SHAPIRA, 2005).

Wales

Wales is the smallest of the four study regions in terms of population (2.95m), has the lowest workforce employment rate, and a relatively low per capita income (Table 1). It is one of the 'devolved' territories of the UK with considerable discretion over most aspects of social and economic policy (although see MORGAN, 2002). This has led to regional policies focussed on promoting inward investment in high-tech sectors, strengthening the skills base and encouraging innovation and enterprise (COOKE *et al.*, 1995; COOKE, 2004). The effectiveness of this policy strategy has been questioned (see, for example,

FULLER and PHELPS, 2004) but it is clear that inward investment has been a major factor in reshaping the Welsh manufacturing sector over recent years. BRAND *et al.* (2000), for example, suggest that in 1995, 39 per cent of the output of manufacturing industry in the sectors they considered was generated by externally-owned firms which accounted for 29 per cent of total employment. Manufacturing inward investment to the region has been concentrated in two main sectors (electronic and electrical engineering and automotive components) although there have also been large-scale investments in other transport sectors (e.g. aeronautical engineering).

In 2003, manufacturing accounted for more than 18 per cent of GDP in Wales, considerably more than that in Georgia but around the same level as the West Midlands (Table 1). Levels of R&D spending in Wales are similar to those in Georgia and Catalonia but generally lower than the UK average both in terms of business and higher education R&D spending.

The West Midlands

Often described as the manufacturing heartland of the UK, the West Midlands has a population of just over five million, larger than that of Wales but smaller than Georgia and Catalonia (Table 1). Levels of economic activity in the region are high, as measured by the workforce employment rate, and this contributes to an average per capita income that is greater than for Wales. Traditionally, the West Midlands manufacturing sector had a strong focus on metal-based industries, with a significant automotive sector. Recent high profile plant closures (including the 2005 collapse of the MG-Rover Group) have reduced this emphasis somewhat but manufacturing remains concentrated in traditional

medium-tech, engineering sectors. Manufacturing inward investment to the region has been less important than in Wales and strongly concentrated in the automotive sector and related industries (BRAND *et al.*, 2000).

Reflecting the composition of industry in the West Midlands, levels of R&D spending in the region are similar to those in Wales, Catalonia and Georgia, and below the UK average (Table 1). Recent commentaries on this have tended to emphasise the difficulty this suggests for firms' absorptive capacity – a factor which, in the West Midlands, is exacerbated by relatively low workforce skill levels (LOVE *et al.*, 2006).

Catalonia

Catalonia remains the most industrialized among the study regions (Table 1), despite as in the other regions, the relative importance of manufacturing has fallen in recent years as services have grown. Catalonia's manufacturing base is still significant in regional and national contexts. In 2003, manufacturing industries employed 23.2 percent of total regional employment and accounted for 23.4 percent of regional gross value added, representing more than 25 per cent of Spain's industrial gross value added. Many types of manufacturers operate in Catalonia, although the region is most specialized in medium-high and medium-low-technology industries.

Catalonia is known for its strong entrepreneurial tradition and the importance of small and medium enterprises, often family owned. Of the region's industrial firms, more than half of employ fewer than five workers and just less than one per cent employ more than 200 workers. Numerous types of industrial networks of collaborating firms have been identified in the region, including public, private and semi-public organizations

(BACARIA, *et al.*, 2004). Firms' high level of industrial association, and the diverse nature of networking organisations, seem to be signalling the existence of high levels of social capital in the region. The systemic nature of industrial relations has been studied under the "regional innovation systems" framework, leading to the conclusion that this concept is applicable for Catalonia (Cooke, *et.al*, 2004).

The openness of the system has been increasing since Spain's 1986 accession to the European Union and the creation of the European Single Market in 1993. Since then Catalan firms have become more internationalised, currently, exporting more to the European markets than to the national market. Foreign direct investment into the region is also significant, and now plays an important part in the technology acquisition model. However, when knowledge indicators are considered, the picture is quite different. In a recent study Fernandez-Ribas and Shapira (2007) find that Catalan firms rarely cooperate with foreign partners as part of their innovation activity. Catalan firms seem to be facing considerable challenges to access international competitive public R&D funding and to set up partnerships with foreign partners.

While Catalonia remains a major manufacturing region, like the other three study regions it has pursued a medium-level technological path. At 1.2% of gross regional product, the overall level of R&D expenditure in the region is lower than the European average, but similar to Georgia, Wales and West Midlands (Table 1). Traditionally, the region's exporting capacity has been based on competing through low labour costs and prices coupled with high productivity in mature industrial sectors such as chemicals and transport equipment (FERNANDEZ-RIBAS, 2003). However, this model is under increasing competitive pressure from new EU members and other non-EU countries that have cheap

yet skilled human capital. Catalan's current human capital level does not seem sufficient to facilitate the transition to new innovation models based on competition via high-value added products. In fact, the region has a growing relative disadvantage in specialized human capital and scientific personnel. However, it is also worth noting that the informal nature of innovation and R&D in Catalan SMEs is not well captured by official R&D statistics. In this regard, the broader measures of knowledge sourcing and innovation analyzed in our study should give a fuller picture of the strategies of regional manufacturers, as the following section discusses.

DATA AND METHODS

The common element in the multi-regional data used in our study is that all our sources are based on innovation surveys. In contrast to conventional indicators of R&D spending or patenting, innovation surveys seek to track a broader range of innovation capabilities and performance including the development and application of new product, process, organizational, and marketing innovations at the enterprise level. A primary reference point for innovation surveys is the 'Oslo Manual' – a set of guidelines established by the Organization for Economic Cooperation and Development (OECD) for collecting data on technological innovation (see OECD, 2005). More than 50 countries have undertaken innovation surveys (MOHAPATRA *et al.* 2006) using these guidelines, including member states of the European Union through the Community Innovation Survey (CIS). The CIS has a two-fold purpose: (1) to monitor the level of innovation within private sector firms and (2) to provide a statistical basis for innovation policy. The first CIS was conducted in

Europe in the 1992-93 timeframe; this survey is currently in its fourth iteration and the fifth CIS is planned for 2008 (see, for example, EUROPEAN COMMUNITIES, 2004)

For the US, there is no equivalent to the European CIS. National surveys conducted by the Census Bureau or the National Science Foundation incorporate elements related to innovation (such as R&D expenditures), but they do not as yet seek to measure the full range of innovation-related activities. To the best of our knowledge, the only innovation survey that has been conducted with consistency in the US – and which uses questions comparable to those of the CIS – is the Georgia Manufacturing Survey. This has been conducted in Georgia in 1994, 1996, 1999, 2002 and 2005 (with a 2008 round planned). For our study, data is taken from the 2005 Georgia Manufacturing Survey. This is a postal survey of manufacturing establishments in the state with 10 or more employees, with responses being weighted to reflect the industry-employment size distribution of firms as reported in the Georgia Department of Labour's ES202 database (which is collected under a federal-state programme and comprehensively covers all employers hiring workers subject to state unemployment insurance provisions). The Georgia Manufacturing Survey is addressed either to a senior manager by name or to the title "general manager," with survey responses completed by the CEO, managing director, general manager, plant manager or other senior manager of the facility. Data presented in this paper is based on an analysis of 653 manufacturing establishments whose management responded to the 2005 Georgia Manufacturing Survey (see also YOUTIE, *et al.*, 2005).

Our study data for Wales and the West Midlands is drawn from the 2005 UK Innovation Survey, the latter being part of the fourth CIS wave. The 2005 UK Innovation

Survey covers the majority of sectors of the UK economy, targeting the senior managers of enterprises with more than 10 employees (ROBSON and ORTMANS, 2006). The sampling frame for the survey was developed from the official interdepartmental business register, with the survey being conducted by post. The overall response rate was 58 per cent (16,446 responses) although no sectoral breakdown of this is available. Weights were developed to give regionally representative results. The analysis reported here is based on the 413 responses by Welsh manufacturing firms, and the 559 responses by West Midlands manufacturers.

Data for Catalan firms comes from the third wave of the Spanish Innovation Survey. The Spanish Innovation Survey covers manufacturing and service firms with more than 10 employees for the period 1998-2000. Firms that do not report new or significantly improved innovation products or processes do not have to answer the whole questionnaire, including questions about innovation expenditures, R&D, effects of innovation, public support to R&D, R&D cooperation, and sources of information for innovation. Our analysis for Catalan firms is therefore restricted to those that reported product or process innovation, a group of 930 manufacturing firms in all. The more specific nature of the Catalan data somewhat limits the direct compatibility with the US and UK study regions, essentially narrowing the range of indicator strategies encompassed by the analysis, and constituting an specific case study. For example, Catalonian firms engaging solely in organisational innovation without either product or process change are excluded from the analysis. It is less clear what effect this limitation to the Catalan data is likely to have on our own assessment of complementarities since the range of innovation strategies included in the Catalan data is somewhat reduced.

However, the Catalan caseserves to illustrate how the value chain model behaves for a sub-sample of product and process innovators.

In all comparative survey-based studies, such as that reported here, data comparability is a major issue. Previous work has used matched data across multiple CIS and other innovation surveys (ROPER, S. and HEWITT-DUNDAS, N., 2006). The three surveys used in our analysis are consistent with OECD and CIS guidelines which provide a common set of definitions of product and process innovation.¹ Recent additions have seen the incorporation of organizational innovations – including strategy, management, structures and marketing – to the standard definition of innovation.² Descriptive data for innovation activities and a range of explanatory factors for these firms is presented in Table 2. For each region, we model firms’ participation in five different types of innovation activity representing the adoption of AMT, organisational innovation, marketing innovation, product innovation and process innovation using simple binary dummies.

¹ For example, the definition of product innovation as used in the UK CIS4 is: ‘a product innovation is the market introduction of a new good or service or a significantly improved good or service with respect to its capabilities, such as quality, user friendliness, software or subsystems’. The definition of process innovation is: ‘process innovation is the use of new or significantly improved methods for the production or supply of goods and services. The innovation must be new to your enterprise, but it does not need to be new to your industry’. The Spanish CIS definition of product and process innovation is comparable. Similar definitions are found in the 2005 Georgia Manufacturing Survey, where ‘A product innovation is the introduction of a new of significantly improved good or service. The innovation must be new to your facility but does not need to be new to your sector or market.’ The definition further excludes resale of goods purchased elsewhere or changes to colour or look. In the Georgia survey, ‘A process innovation is the implementation of a new or significantly improved production process or method of providing services. The innovation must be new to your facility but does not need to be new to your sector or market’.

² The definition of wider innovation in the UK CIS4 is: ‘new or significantly amended forms of organisation, business structures or practices, aimed at step changes in internal efficiency of effectiveness or in approaching markets and customers.’ The Georgia survey asks about wider innovation changes through probing organizational innovation (‘new or significant changes in firm structure, management methods, or information exchange systems’) and marketing innovation (‘new or significant changes in your marketing methods to increase the appeal of your goods or services or enter new markets’).

Overall proportions of firms undertaking each type of innovation are very similar in the two UK study regions with product and process change the most common and AMT adoption least common. Percentages are higher for the Catalan region as they refer to product and process innovators. For Georgia, the proportions of innovating firms are notably higher for each type of innovation. This is consistent with other US-UK comparisons which have suggested that US firms are in general marginally more innovation-active than UK firms (e.g. CAMBRIDGE-MIT, 2006). Reassuringly, however, despite these levels differences, the ordering of innovation types among manufacturing firms in Georgia is identical to that in the UK study regions and broadly similar to that in Catalonia (Table 2). Note also the generally strong and positive correlation coefficients between our different innovation indicators suggesting complementarities between the different innovation activities (Table 3). Notably the one exception to this general pattern is the negative correlation between product and process innovation in Catalonia.

A key driver of innovation is knowledge sourced outside the firm, and here we distinguish between six routes through which firms are able to source the knowledge needed for innovation (ROPER, DU and LOVE, 2005). First, in-house *research and development (R&D)* may create new knowledge but may also help to increase firms' absorptive capacity. R&D is defined as "creative work undertaken within the enterprise to increase the stock of knowledge and its use to devise new and improved goods, services and processes."³ Second, knowledge transfer from *other group members* – from other companies or units within the firm's enterprise group – may enable a firm to benefit from R&D undertaken elsewhere in a multi-plant or multi-national company. Third, *forwards links*, defined as knowledge sourced from customers or clients, may assist firms in

³ UK CIS4 Questionnaire, question 13.

innovation through a better appreciation of customer requirements or market trends. Fourth, *backwards links*, defined as knowledge sourced from suppliers of equipment, materials, services, or software, may enable firms to identify new technologies or potential process changes. Fifth, *horizontal links*, defined as knowledge sourced from competitors or joint ventures, may suggest new market opportunities. Finally, firms' links to *public knowledge sources*, such as universities, public sector laboratories, or technology programmes, as part of their innovation activities may provide access to leading edge technologies or technical assistance.

Profiles of knowledge sourcing in Wales and the West Midlands are, like those for innovation, relatively similar with West Midlands firms less likely to engage in R&D but more likely to engage in external knowledge sourcing than those in Wales (Table 2). Firms in Georgia exhibit a more extreme pattern with R&D less common than in either of the two UK study regions but stronger patterns of connectivity to other firms. Catalonia shows yet another pattern of results in terms of knowledge sharing. Backward, forward and horizontal linkages are uniformly less common than in the UK regions and Georgia. Interestingly, the percentage of firms with cooperative agreements with public knowledge sources is higher in Catalonia than in the UK regions, in part due to the growing tendency to subcontract basic and applied research to universities and also the regional government's promotion of an R&D subcontracting market (FERNANDEZ-RIBAS, 2003). However, significant effects from such agreements are, as yet, not picked up in the innovation survey data.

These results seem to suggest that Catalonia, despite being a region with abundant industry networks for purposes of procurement and supply, it is not as advanced in terms

of connections for innovation. According to our statistical analysis, Catalan firms do not seem to take full advantage of the innovation potential of business inter-relationships. Rather they show a traditional cooperation pattern limited to information sharing and low value added activities. *A priori*, we would expect the higher level of connectivity among firms in Georgia to be contributing positively to higher innovation rates. In terms of firms' resources it is clear that firms in Georgia are on average smaller (in 2002 at the start of the period) and older than those in the two UK study regions (Table 2). On the basis of previous studies, we would expect both factors to be reducing levels of innovation in Georgia relative to the UK. Other resource and absorptive capacity indicators are broadly similar for firms in Georgia and the UK regions and Catalonia. Overall, therefore, our descriptive analysis suggests that higher levels of innovation among firms in Georgia may be linked to higher levels of connectivity and knowledge sharing.

In addition to the direct drivers of innovation we are also interested in potential complementarities between types of innovation activity, in other words the significance of ϕ_{j4} in equation 2. In practice, however, we experienced substantial difficulty in obtaining convergence with the full degree of simultaneity implied by equation 2 in a multivariate probit. Instead, therefore we develop a more general indication of complementarities based on a series of alternative variables C_{ki} , $k=1,5$ where $C_{ki} = 1$ if $I_{ji}=1$ for any $j \neq k$, and 0 otherwise. In other words, C_{ki} takes value 1 where a firm is engaged in any of the other forms of innovation, and 0 if the firm is not engaging in any of the other forms of innovation. (See Table 2 for descriptives.) Coefficients on C_{ki} therefore provide a more generalised view of complementarities or trade-offs between

different types of innovation than the ϕ_{j4} of equation 2. Our final estimating equation is therefore the five-equation multivariate probit model (j= 1,5):

$$I_{ji} = \phi_{j0}'KS_{ki} + \phi_{j1}RI_i + \phi_{j2}ACAP_i + \phi_{j3}GOVT_i + \phi_{j5}C_{ki} + \varepsilon_{ji} \quad (3)$$

Where, as before, we anticipate potential error covariance such that $E(\varepsilon_{ji}\varepsilon_{ki})=\sigma_{jk}$.

EMPIRICAL RESULTS

Tables 4, 5 6 and 7 give multivariate probit estimates for Georgia, Wales, the West Midlands, and Catalonia respectively, and Table 8 summarises the results symbolically.

In general terms the multivariate probit models perform relatively well, significantly outperforming random assignment and identifying a range of significant factors.

Significant error covariances also suggests the value of the simultaneous estimation approach rather than single equation probit models.²

The first aspect of interest in the models is the potential complementarity between types of innovation, and it is here that we see the strongest contrasts between the four regions.

In the UK regions of Wales and the West Midlands, reflecting the pattern of previous European studies (FALK, 2006; SCHMIDT and RAMMER, 2006) we find positive and significant complementarities between all five types of innovation suggesting perhaps economies of scope in the management of innovation or more functional or operational complementarity. In Georgia, we find a more neutral pattern with no evidence of such complementarities. Several explanations are possible. It may be that in firms in Georgia functional separation in management is more strongly maintained than that in the UK

study regions. In this case, where managers focus solely on their own functional area with little input into other areas, this might reduce the potential for cross-functional learning by management from innovation in other aspects of firms' activities. Alternatively, it could be that the strategic intent underlying innovation in firms in Georgia is more focussed than that in the UK. For example, if innovation in firms in Georgia was more focussed on process development than in the UK study regions (Table 2) this might have less synergy with other forms of innovation than product change which seems predominant in the UK. Catalan firms also demonstrate few innovation complementarities, but the strength of this result should be put in the context of product and process innovators⁴. The Catalan case adds a new layer to our model, it seems to be indicating that in a close innovation model the private value of complementarities is quite limited. Positive externalities between product and process innovation do not emerge, suggesting that product and process innovation are reaching different types of firms and different types of innovation projects. Estimation results suggest indeed that product innovation and process innovation are largely driven by different factors. Product innovation is more likely among firms that do research activities and firms that invest capital on innovation. Process innovation is more likely among non-R&D performers and firms from low-tech sectors. Firms that have some kind of knowledge absorptive capacity and train their employees also have significantly more chances to do process innovation. Asymmetries between both types of innovation are also manifested in the negative and

⁴ Running the US and UK models restricting the sample to product and process innovators provides an indication of the likely effect of different sampling rules. In general the results are very similar to those presented here in terms of the determinants of innovation of each type. In terms of complementarities between types of innovation the results for the Georgian sample of product and process innovators are also similar to those presented here. In the UK, however, a different pattern of complementarities emerges suggesting that this element of our comparative analysis is most sensitive in the UK case..

highly significant correlation coefficients (Table 2).³ One possible interpretation of these points is that innovating firms in Catalonia do not appear to be managing highly technologically-complex projects that require complex organizational structures rather they seem to have a traditional innovation strategy focused on technology adaptation and development of incremental technological innovations highly applied and near-market. To the extent that innovation projects are more basic in nature, involve either product or process innovation, it's not surprising that complementarities across types of innovation activities do not emerge.

Other determinants of innovation suggest a more uniform picture across the four study regions. In terms of knowledge sourcing, for example, in-house R&D is consistently important, although its effects are notably stronger in Georgia than in either of the European study regions. This is consistent with other studies of the determinants of firms' innovation activities, which consistently envisage R&D as a key direct driver of innovation (LÖÖF and HESHMATI, 2001, 2002) and as an important determinant of absorptive capacity (CASSIMAN and VEUGELERS, 2002; GRIFFITH *et al.*, 2003). As noted earlier, this latter point may be particularly significant in Georgia, where links between firms, and between firms and elements of the public knowledge base, seem better developed than those in the European study regions (Table 2).

In terms of firms' external links, and their impact on innovation we also find some similarities between the four study regions. Backwards linkages – to suppliers – for example, have positive and significant benefits for product change in each of the study regions, (except for the Catalan region) but are less strongly linked to organisational and market innovation or the adoption of AMTs. Forward linkages to clients or customers

have less consistent benefits across the study regions but have positive impacts on product change (West Midlands and Georgia), AMT (Catalonia), organisational structure (West Midlands, Catalonia and Georgia) and marketing (Georgia). Interestingly, forward linkages do not appear so important for Welsh firms, although horizontal links appear most important for firms in Wales. This is of particular interest given the strength of policy initiatives in Wales to try and develop innovation networks and support collaborative working between firms (MORGAN *et al.*, 2000). Equally important, however, is the general weakness of the contribution to innovation of firms' links to public knowledge sources, most notably the universities. In both the UK study regions these links are consistently insignificant, with the only significant, and positive, effect being on process innovation in Georgia. This result is consistent with the profile of support offered by the university-sponsored industrial services to firms in Georgia, which tend to focus on process change and optimisation (for instance, by promoting lean manufacturing). However, it is disappointing given the policy emphasis on developing more advanced university-company knowledge transfer activities in recent years on both sides of the Atlantic (LAMBERT, 2003; O'SHEA *et al.*, 2005).

For firms' resource base, we find evidence that scale factors – related here to firm size at the start of the period – are most significant in terms of process innovation and innovation in organisational structures (Table 8). More generally, we find the standard inverted 'U' shape relationship between the probability of innovating and firm size noted elsewhere in the innovation literature (see KIM *et al.*, 2004). Plant vintage is generally unimportant, but perhaps more interesting is the lack of very positive evidence of any consistent benefit to innovation from either group membership (or intra-group knowledge

transfers). This is important given an argument in the academic literature on multi-national enterprises which suggests that intra-firm knowledge transfers are by-and-large effective and that, as a result, plants within multi-national groups tend to be more innovative and productive than similar independent operations (HEWITT-DUNDAS *et al.*, 2005).

Absorptive capacity effects prove more consistently important particularly related to firms' investments in innovation related training and capital (Table 8). This serves to emphasise the importance of high quality human capital for innovation (see also FREEL, 2005) and the importance of related capital investments particularly as part of process change. What is less clear from our econometric evidence is the mechanism by which these effects are operating, in other words whether they represent an absorptive capacity effect, or whether they are activities directly co-related – or part of – particular innovation projects⁵. For example, it may be that undertaking training for innovation and capital investment enable, or make it easier, for firms to evaluate and implement innovation ideas gleaned from other firms or other external knowledge sources. In this situation, training and investment are enhancing firms' general absorptive capacity but may have no direct role in terms of specific innovation projects. In fact, our econometric evidence suggests that both effects may be operating, i.e. that project specific investments in training and capital equipment may also be having wider absorptive capacity effects. In particular, we see positive and significant training and investment effects in projects relating to process innovation, but weaker – perhaps absorptive capacity effects – on other forms of innovation activity.

⁵ There is also the potential for some simultaneity between these variables and firms' involvement in innovation itself. As the models suggest, however, any such effect is far from uniform across different sorts of innovative activity and the different study regions.

Finally, our evidence on public support for innovation (including through grants, loans, loan guarantees and subsidies) is limited to the European study regions. In general terms, this public support for innovation has a positive effect, increasing the probability that firms will engage in each type of innovation.⁴ Perhaps the most interesting aspect of our results, however, is the apparent weakness of local or regional support measures for innovation, and the greater significance of national and supranational (EU) support measures for innovation. The implication is that locally-oriented or organised measures – presumably focussed on either stimulating local innovation or connectivity – are actually less effective at stimulating innovation than measures designed to promote broader national (for example, the UK Link collaborative research programme) or international collaboration for innovation (for instance, through various initiatives of the European Union’s Framework programmes). A potential explanation is that at a regional level it may be difficult to find appropriate – or high quality – partners for innovation, although these may be available nationally or internationally. This is consistent with the arguments made in COE and BUNNELL (2003), which while recognising the importance of proximity to innovation also argue that trans-national innovation linkages can play an important role in knowledge creation (see also OINAS, 1999). In the context of Wales and the West Midlands, the empirical results of OERLEMANS et al (2003), are also relevant here. Based on Dutch data they suggest that localised innovation linkages are more important where innovation is highly complex. As indicated earlier, however, both the West Midlands Wales and Catalonia are generally low R&D intensity regions with a concentration of manufacturing activity in medium-to-low R&D-intensity industry. In this context, the

results of Oerlemans et al. (2003) suggest that local innovation networks might be less important than in regions with a stronger concentration of R&D-intensive manufacturing.

CONCLUSIONS

In this paper we have addressed three main empirical questions, the first of which related to the dynamics and determinants of innovation in manufacturing firms in Georgia, Wales, the West Midlands and Catalonia. The second question probed the potential complementarities between different types of innovation. The third question examined the effectiveness of broader innovation systems in supporting manufacturing innovation in each of the study regions. In each case the reliability of our results depends on the international comparability of the innovation survey data we use for our analysis and we would stress the exploratory nature of our analysis. Each of the three surveys we use is, however, based on a standard set of definitions of innovation derived from OECD and EU guidelines and have identical target populations. Nonetheless, some caution is still relevant in interpreting the results due to potential differences in the way firms in each country respond to such surveys and differences in firms' operating environments.

In the analysis of our first question, overall, we find that Georgian firms have a slightly higher probability of undertaking innovation than their UK counterparts in terms of product, process, marketing, business organisation and the adoption of AMTs. Interestingly, however, the relative proportions of firms undertaking each type of innovation in the US and UK study regions are very similar. Results for the Catalan region complement these findings for a sample of product and process innovators. Our innovation production functions suggest two main factors which seem to be contributing

to these higher levels of innovation in US firms. First, in the models we see significant and positive effects from firms' knowledge sourcing activities (Table 7), with the descriptive analysis suggesting that US firms have a generally higher level of external connectivity than that in UK and Catalan firms (Table 2). One possibility therefore is that the higher degree of 'association' (COOKE and MORGAN, 1999) between firms in Georgia may be contributing to higher levels of innovative activity in the region. Second, in Georgia we also see the only significant positive contribution from public knowledge sources to innovation (Tables 4 and 7) and this again is likely to be contributing to higher innovation propensity in the US, at least in terms of process change. Other factors, such as firms in-house R&D and training and investment as part of firms' innovation activities prove important in each of the four study regions (Table 8). In evaluating these results it is important to acknowledge the context for our US- European comparison, i.e. the comparison is between regions in which manufacturing industry is restructuring and retains a strong presence in more traditional sectors. Earlier caveats regarding the international comparability of innovation survey data are also relevant here.

The second question focussed on potential complementarities between different types of innovation. Our prior was based on the likelihood of managerial learning to generate economies of scope between different forms of innovation activity, or the potential for functional synergy between different innovation activities. In our empirical results, we see markedly different patterns between the study regions: in both UK study regions we observe strong positive complementarities between different types of innovation activity; in Georgia we see no evidence of any such complementarities (Table 8). Potential explanations relate either to stronger functional separation in management in

US firms – and therefore a failure to capture or transfer knowledge from one aspect of innovation to another – or to a more focussed approach to innovation in US firms than that adopted in the UK. In either case, our evidence suggests that US firms may not be taking full advantage of potential synergies between their innovation activities, something which is being achieved by firms in Wales and the West Midlands. A closer look to the subsample of product and process innovators gives an additional twist to our model. Results for Catalan innovator firms indicate that complementarities between product and process may not be fully used when firms adopt a close innovation strategy. Again, however, we would stress the exploratory nature of these observations.

Based on these results we can depict the study regions in terms of their profiles of internal innovation synergies and external connectivity (Figure 1). None of our study regions score ‘high’ on each dimension, the type of position suggested for leading high technology regions by the open innovation model (CHESBOROUGH, 2003). Rather, our regions assume other positions on this matrix of possibilities. The UK regions of Wales and the West Midlands exhibit high internal innovation synergies with low external connectivity. Diagonally opposite is Georgia, with low internal innovation synergies and high external connectivity. On these measures, Catalonia trails the study group, with low performance in both external connectivity and, as far as we can assess it given the nature of the Catalonian sample, low internal innovation synergy. Another way of interpreting these results is in terms of the notion of the innovation funnel which illustrates the process by which an initial set of ideas are evaluated, tested and finally result in innovation (Hayes, *et al.*, 1988). The shape of the innovation development funnel can then be used to provide an indication of the breadth of the set of initial ideas being

considered by a firm and the degree of attrition during the innovation process. In Georgia, the suggestion of greater connectivity among firms suggests a broader set of knowledge inputs to the innovation process than in the UK study regions, however, the more focussed approach to innovation being adopted in Georgia also suggests greater attrition or the elimination of innovation ideas. In the UK study regions, the lower level of connectivity suggests a narrower range of initial knowledge inputs to the innovation process; while the less focussed approach to firms' final innovation outputs suggests less attrition, or a development funnel which narrows more slowly. Catalonia is yet another case. Neither the use of external knowledge sources nor the level of synergies across innovative activities appears to be high. The lower external connectivity, as seen in the UK regions, is not *per se* inhibitory in further development of complementarities, but in this case it seems to be connected.

These differences in innovation behavior between US and European firms, however tentative, are worthy of some further comment. Why is, for example, that firms with, presumably, similar profit maximizing objectives adopt such different innovation strategies? At least two explanations are plausible. First, there may be differences in learning behaviors between US and European firms as firms have unequal access to technical and market information. These informational asymmetries may be leading to the development of different innovation strategies. Second, and to the point of this study, it may be that there are important national innovation system differences which are impacting on the innovation practices of firms, the way they access knowledge, and the role of local institutions such as universities. The contrasts in innovation behavior observed here also raise a further question: Is it better for firms to adopt a focused

innovation strategy or one which is more broadly-based? For example, it might be argued that a more focused innovation strategy might allow a firm to move an innovation more quickly and flexibly into a market, such as in the case of new product introduction. This might be particularly true for small and medium-sized firms where limited absorptive capacity might make project-based, rather than portfolio-based, innovation a more realistic possibility. On the other hand, a more broadly-based innovation strategy might have better long-term payoffs, allowing firms to benefit from translating learning from one type of innovation to another. More importantly this approach suggests that there is a broader strategy that impacts firm decisions and innovation choices. Innovations may be better planned and executed under a holistic approach that takes into account not just product development (for example) but also how this product will affect processes, organizational structures, and marketing. This added level of integration may justify the effectiveness of the holistic strategy in the long-term.

Our third empirical question related to the effectiveness of the relevant state and regional innovation systems in supporting manufacturing innovation in each of the study regions. Two observations are relevant here. First, it has been argued that a key element of such local or regional innovation systems is the degree of association or linkage between firms, and our innovation production function estimates support this view emphasising the importance of external connectivity for innovation (Table 8). Of our four study regions, however, we see from the descriptive analysis the strongest external connectivity among firms in Georgia (Table 2), suggestive of a greater degree of knowledge sharing or diffusion among US firms than that evident in the UK and Spain. This inter-firm connectivity clearly matters for innovation given the positive and

significant coefficients on the forwards, backwards and horizontal knowledge sharing terms in the probit models. Second, in terms of the contribution of public knowledge sources including universities to regional innovation we see stronger effects in Georgia than in either of the two UK study regions or Catalonia, although, as noted, earlier this effect is specific to process change. Our interpretation is that the greater degree of association between firms and the more positive contribution from public knowledge sources to innovation suggests a more supportive innovation milieu in Georgia than in the other study regions. Again, however, it is important to take into account the fact that each of the study regions is a restructuring region with relatively low levels of high-tech manufacturing activity and R&D spending.

More generally, our results suggest something of a contrast. Firms in Georgia seem from our results to benefit from a more supportive external environment for innovation than firms in Wales and the West Midlands characterised by more knowledge sharing but do not exploit to the full potential complementarities between their innovation activities. For the European study regions there are therefore potential lessons here in terms of the way in which the universities in Georgia – and potentially other public knowledge providers – are supporting innovation in manufacturing firms. It may also be useful to explore further the reasons for the differential levels of connectivity between US, Spanish and UK firms. For firms in Georgia and Catalonia the potential lessons are more strategic or organisational. Why is it that UK firms are able to capture complementarities between their innovation activities which are not being captured by firms in Georgia and in Catalonia? Answering this latter question is likely to require more detailed and comparative case-study evidence than that currently available and it may

also be useful to broaden the range of regions covered in future analysis to examine the generality of the patterns identified here to other UK and European regions. It is also important to acknowledge that the comparison conducted here is essentially cross-sectional, and will inevitably reflect economic conditions at the time the surveys were undertaken. It would therefore be useful to re-consider the results obtained here in a more longitudinal context. This would help both to establish causality between the variables considered here and also allow the impact of economic context - market growth etc. – on the results.

Finally, our results also raise an important measurement issue for consideration at national policy levels. Innovation has traditionally been represented, particularly in the US, by indicators such as patents, venture capital, and R&D. Based on measures such as these, which tend to have an exclusively technological orientation, the US as a whole emerges as a global leader, giving rise to concerns about an innovation gap between the US and Europe (MERIT, 2006). On such metrics, leading US technological regions (such as California's Silicon Valley or Massachusetts' Route 128) do well, while other US regions such as Georgia display middling or weak performance. Yet this study has shown that, using a broader array of metrics, innovation does take place within Georgia manufacturers in important areas such as knowledge sourcing that are not picked up by conventional high technology innovation indicators. Moreover, there is something distinctive about the regional system within which Georgia firms operate relative to similar firms in the West Midlands and Wales with respect to the complementarities between innovation types. This level of information is obtained through the benchmarking of items in innovation surveys, particularly the analysis of a variety of

innovation activity and knowledge linkage measures. Innovation surveys have attracted increased interest in the US recently, as debate has grown about improving and broadening measures of science, technology and innovation performance (MARBURGER, 2005; LIGHTFOOT, 2006). As yet there is no comprehensive national innovation survey undertaken in the US which is comparable to the CIS in Europe: to date, our results are limited to only one US region where a comparable data set has been established. However, this study has shown that important differences and similarities can be uncovered through the use of innovation surveys. There are, of course, limitations of such surveys (see, for example, TETHER, 2001; SALAZAR and HOLBROOK, 2004), and any insights obtained should be corroborated by other research to ensure a validated evidence base for policy. Nonetheless, if a regionally-representative national innovation survey were to be implemented in the US that had compatibility with the approaches used by CIS and other non-European countries, this could greatly strengthen the knowledge base for innovation policymaking, both in the US and elsewhere.

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Table 1: Descriptive Data for the Study Regions

	Georgia (US)	Wales (UK)	West Midlands (UK)	Catalonia (Spain)
A. Land Area and Population				
Land area (km ² x 1000)	154.1	20.8	13.0	32.1
Population (x million, 2005)	9.1	3.0	5.3	6.7
Population density (per km ² , 2005)	58.9	142.1	410.2	209.0
B. Labour Market and Per Capita income				
Working age employment rate (% , 2005)	72.2	70.8	77.6	69.3
Unemployment rate (% , 2005)	4.9	4.5	4.4	7.0
Per capita income (US\$ x 1000 pa, 2003/2004)	30.0	24.3	28.0	26.5
C. Composition of GSP (% , 2003/2005)				
Primary (agriculture, fishing, mining)	1.2	1.9	1.3	1.9
Manufacturing	12.7	18.7	18.9	23.4
Utilities, transport, communications, construction	10.8	15.1	15.8	17.6
Wholesale, retail, hotels, restaurants, other services	19.2	19.4	20.8	23.3
Finance, real estate, business service	32.5	21.2	25.9	21.3
Education, health, social and public services	23.6	23.8	17.3	12.6
D. R&D Spending (% of GSP, 2002)				
R&D Spending	1.2	1.2	1.0	1.2
- Industry	0.6	0.7	0.7	0.8
- Higher education	0.3	0.4	0.3	0.3
- Other	0.2	0.1	0.0	0.1

Notes: GSP = Gross State/Regional Product; Working age employment rate is defined as the level of employment as a proportion of the working age population. Unemployment rates are defined relative to the labour force. Per capita income is Gross Value Added (GVA) or GSP per capita, with UK figures converted to US Dollars using the 2004 average exchange rate (£1=\$1.83). R&D spending figures are expressed as a proportion of GSP. GVA or GSP composition relates to 2003 for UK regions and 2005 for Georgia.

Sources: Georgia: population and labour market data, Mapstats, available at: <http://www.fedstats.gov/qf/states/13000.html>; regional GSP data from Table 3. GDP by State in Current Dollars, 2005. Available at: <http://bea.gov/bea/newsrel/gspnewsrelease.htm#table1>; Wales and West Midlands, Regional Trends 38 and 39, National Statistics, <http://www.statistics.gov.uk>; Catalonia: European Regional Statistics, available at <http://epp.eurostat.ec.europa.eu>, and IDESCAT <http://www.idescat.cat>

Table 2: Survey Descriptives

	Georgia (N=653)		Wales (N=413)		West Midlands (N=538)		Catalonia (N=930)	
	Mean	SD	Mean	Std. Dev.	Mean	Std. Dev.	Mean	Std. Dev.
Innovation Indicators								
AM techniques	27.03	44.44	19.44	39.63	19.89	39.95	47.74	49.98
Organisational structure	33.63	47.28	29.55	45.68	28.62	45.24	61.61	48.66
Marketing	29.61	45.69	27.27	44.59	26.02	43.92	37.42	48.42
Process	48.17	50.00	30.51	46.10	27.55	44.72	73.44	44.19
Product	47.68	49.98	41.16	49.27	42.93	49.54	74.09	43.84
Innovation Complementarities								
Innovation (excl AMT)	77.72	41.64	59.32	49.18	57.78	49.43		
Innovation (excl org. structure)	75.61	42.98	56.42	49.65	55.81	49.71		
Innovation (excl marketing)	76.32	42.54	58.11	49.40	57.42	49.49		
Innovation (excl process)	72.17	44.85	56.42	49.65	57.25	49.52	90.10	29.87
Innovation (excl. product)	69.95	45.88	52.30	50.01	49.02	50.04	91.07	28.58
Knowledge sourcing								
Research and development	43.17	49.57	51.82	50.03	49.91	50.04	58.81	49.24
Other group members			10.41	30.58	11.45	31.87	11.94	32.44
Backwards linkages	61.93	48.59	13.80	34.53	15.21	35.94	11.94	32.44
Forwards linkages	43.62	49.63	13.32	34.02	15.56	36.28	9.68	29.58
Horizontal linkages	17.49	38.02	10.90	31.20	10.91	31.21	8.39	27.73
Public knowledge sources	18.73	39.05	9.69	29.61	11.99	32.51	14.62	35.35
Georgia Tech	2.79	16.49						
Resource Base								
Employment (2002)	102.43	205.54	166.76	540.71	180.11	493.13		
Established post 2000	9.88	29.86	12.22	32.79	11.72	32.20		
Part of multi-plant group	43.70	49.64	40.65	49.18	40.48	49.13	40.32	49.08
Important group R&D			62.71	48.42	58.68	49.29		
Absorptive Capacity								
Science and Eng Grads (%)			4.71	10.18	4.59	10.95		
Other Grads (%)			6.02	31.87	4.40	12.47		
Training for innovation	21.31	40.98	51.01	50.05	48.05	50.01	39.14	48.83
Investment for innovation	58.27	49.35	65.91	47.46	59.74	49.09	27.42	44.63
Government Assistance								
Local government support			23.23	42.28	6.69	25.01	10.22	30.30
National government support			20.20	40.20	9.29	29.06	20.00	40.02
EU support			5.06	21.95	1.67	12.84	6.34	24.39
Industry Dummies								
Food and textiles	21.87	41.37	10.17	30.26	8.77	28.30	22.80	41.97
Materials based industry	40.69	49.16	38.26	48.66	28.09	44.98	25.59	43.66
Machinery and equipment	20.02	40.04	19.85	39.94	30.77	46.20	17.20	37.76
Electronics and transport	8.87	28.45	25.18	43.46	27.55	44.72	16.88	37.48

Note: Survey responses are weighted to give representative results.

Sources: Georgia Manufacturing Survey (2005); UK Innovation Survey (2005); Spanish Innovation Survey (2000). See text for additional details.

Table 3: Correlation Matrices

	AMT Techniques	Organisational structure	Marketing	Process	Product	Research and Development	Backwards linkages	Forwards linkages	Horizontal linkages	Public knowledge sources	Other group members
A. Wales											
Innovation Indicators											
AM techniques	1.00										
Organisational structure	0.44	1.00									
Marketing	0.33	0.37	1.00								
Process	0.24	0.21	0.29	1.00							
Product	0.19	0.30	0.35	0.47	1.00						
Knowledge sourcing											
Research and development	0.20	0.30	0.29	0.24	0.46	1.00					
Backwards linkages	0.25	0.10	0.17	0.35	0.34	0.23	1.00				
Forwards linkages	0.30	0.17	0.20	0.32	0.33	0.27	0.81	1.00			
Horizontal linkages	0.33	0.17	0.25	0.25	0.33	0.23	0.65	0.66	1.00		
Public knowledge sources	0.28	0.17	0.15	0.22	0.23	0.26	0.63	0.67	0.51	1.00	
Other group members	0.34	0.13	0.15	0.34	0.25	0.19	0.60	0.61	0.54	0.48	1.00
B. West Midlands											
Innovation Indicators											
AM techniques	1.00										
Organisational structure	0.48	1.00									
Marketing	0.39	0.42	1.00								
Process	0.28	0.33	0.33	1.00							
Product	0.26	0.26	0.35	0.46	1.00						
Knowledge sourcing											
Research and development	0.28	0.33	0.34	0.31	0.53	1.00					
Backwards linkages	0.23	0.27	0.30	0.38	0.35	0.28	1.00				
Forwards linkages	0.26	0.26	0.29	0.35	0.37	0.31	0.78	1.00			
Horizontal linkages	0.22	0.25	0.28	0.25	0.25	0.22	0.71	0.70	1.00		
Public knowledge sources	0.21	0.26	0.32	0.32	0.30	0.27	0.65	0.74	0.63	1.00	
Other group members	0.22	0.28	0.25	0.29	0.27	0.26	0.71	0.70	0.63	0.52	1.00

C. Georgia	AM Techniques	Organisational structure	Marketing	Process	Product	Research and Development	Backwards linkages	Forwards linkages	Horizontal linkages	Public knowledge sources	Georgia Tech
Innovation Indicators											
AM techniques	1.00										
Organisational structure	0.21	1.00									
Marketing	0.18	0.16	1.00								
Process	0.31	0.24	0.19	1.00							
Product	0.16	0.14	0.24	0.22	1.00						
Knowledge sourcing											
Research and development	0.19	0.18	0.17	0.26	0.46	1.00					
Backwards linkages	0.13	0.13	0.15	0.15	0.22	0.24	1.00				
Forwards linkages	0.16	0.23	0.18	0.21	0.29	0.34	0.36	1.00			
Horizontal linkages	0.03	0.06	0.01	0.13	0.05	0.10	-0.02	0.10	1.00		
Public knowledge sources	0.09	0.08	0.08	0.19	0.11	0.15	0.06	0.15	0.27	1.00	
Georgia Tech	0.06	0.06	0.06	0.15	0.05	0.09	0.07	0.11	0.18	0.67	1.00
D. Catalonia	AM Techniques	Organisational structure	Marketing	Process	Product	Research and Development	Backwards linkages	Forwards linkages	Horizontal linkages	Public knowledge sources	Other group members
Innovation Indicators											
AM techniques	1.00										
Organisational structure	0.42	1.00									
Marketing	0.32	0.38	1.00								
Process	0.14	0.11	0.02	1.00							
Product	0.09	0.07	0.13	-0.36	1.00						
Knowledge sourcing											
Research and development	0.12	0.10	0.05	-0.07	0.39	1.00					
Backwards linkages	0.11	0.03	0.02	0.07	0.14	0.25	1.00				
Forwards linkages	0.12	0.06	0.04	0.07	0.11	0.22	0.82	1.00			
Horizontal linkages	0.08	0.02	0.01	0.07	0.10	0.22	0.80	0.86	1.00		
Public knowledge sources	0.10	0.03	0.03	0.06	0.15	0.29	0.80	0.76	0.70	1.00	
Other group members	0.11	0.07	0.06	0.11	0.13	0.24	0.77	0.82	0.79	0.73	1.00

Table 4: Georgia Model Output

	AMT		Org. Structure		Marketing		Process		Product	
	Coeff	t-stat	Coeff	t-stat	Coeff	t-stat	Coeff	t-stat	Coeff	t-stat
Innovation Complementarities										
Innovation (excl AMT)	-0.118	-0.300								
Innovation (excl org. structure)			-0.286	-0.690						
Innovation (excl marketing)					-0.354	-0.940				
Innovation (excl process)							-0.464	-1.100		
Innovation (excl. product)									-0.579	-1.310
Knowledge sourcing										
Research and development	0.329	2.440	0.276	2.050	0.326	2.330	0.478	3.480	1.060	8.770
Backwards linkages	0.110	0.860	0.170	1.350	0.229	1.810	0.199	1.590	0.325	2.580
Forwards linkages	0.240	1.820	0.420	3.310	0.290	2.340	0.204	1.580	0.385	2.900
Horizontal linkages	-0.128	-0.850	0.068	0.470	-0.106	-0.730	0.144	1.040	-0.025	-0.160
Public knowledge sources	0.053	0.410	-0.075	-0.590	0.139	1.100	0.300	2.450	0.021	0.160
Resource Base										
Employment (2002)	0.001	1.590	0.002	1.960	-0.001	-1.020	0.002	2.820	0.000	-0.180
Employment Squared (2002)	0.000	-0.030	-0.008	-1.210	0.004	1.910	-0.006	-2.210	0.003	0.720
Established post-2000	0.256	1.290	0.161	0.890	-0.086	-0.470	-0.219	-1.230	0.060	0.300
Part of multi-plant group	0.418	3.290	0.367	3.010	0.024	0.190	0.108	0.820	0.410	3.230
Absorptive Capacity										
Training for innovation	0.241	1.730	0.189	1.280	0.444	3.160	0.429	3.000	0.241	1.660
Investment for innovation	0.305	2.310	0.227	1.860	0.175	1.410	0.527	4.550	0.179	1.320
Industry Dummies										
Food and textiles	-0.580	-2.410	-0.149	-0.610	-0.108	-0.460	-0.701	-2.950	-0.834	-3.170
Materials based industry	-0.145	-0.660	0.155	0.680	-0.213	-1.000	-0.183	-0.810	-0.628	-2.570
Machinery and equipment	-0.137	-0.600	0.211	0.890	-0.163	-0.740	-0.248	-1.060	-0.768	-3.130
Electronics and transport	-0.185	-0.700	0.163	0.590	-0.239	-0.900	-0.312	-1.140	-0.718	-2.490
Constant	-1.213	-3.470	-1.185	-3.150	-0.713	-2.200	-0.502	-1.430	-0.154	-0.440
rho21	0.23	1.71								
rho31	0.28	2.55	0.29	2.24						
rho41	0.45	3.87	0.44	2.79	0.36	2.20				
rho51	0.17	1.00	0.21	1.05	0.44	2.76	0.40	1.70		
Number of observations	642									
Wald test (Chi2(115))	408.88									
Likelihood ratio	12516.43									
LR test for all coeff 0 chi2(10)	21489.6									

Table 5: Wales Model Output

	AMT		Org. Structure		Marketing		Process		Product	
	Coeff	t-stat	Coeff	t-stat	Coeff	t-stat	Coeff	t-stat	Coeff	t-stat
Innovation Complementarities										
Innovation (excl AMT)	1.275	4.000								
Innovation (excl org. structure)			0.773	2.280						
Innovation (excl marketing)					0.860	2.250				
Innovation (excl process)							0.751	1.700		
Innovation (excl. product)									0.873	2.120
Knowledge sourcing										
Research and development	-0.031	-0.140	0.365	1.700	0.333	1.350	0.134	0.540	0.666	3.320
Other group members	0.690	1.940	-0.297	-0.840	-0.162	-0.470	0.944	2.580	-0.177	-0.500
Backwards linkages	-0.828	-1.950	-1.160	-3.390	-0.603	-1.620	0.684	1.500	0.910	2.140
Forwards linkages	0.490	1.090	0.781	2.170	0.376	0.910	-0.525	-1.090	-0.260	-0.510
Horizontal linkages	0.627	1.730	0.579	1.460	0.912	2.600	0.192	0.470	1.234	3.320
Public knowledge sources	0.206	0.500	-0.023	-0.070	-0.412	-1.180	-0.451	-1.090	-0.663	-1.560
Resource Base										
Employment (2002)	0.001	1.650	0.001	1.580	0.000	0.360	0.000	1.110	0.000	0.680
Employment squared (2002)	-0.005	-1.010	-0.006	-1.000	-0.004	-0.940	-0.005	-1.000	-0.003	-0.470
Established post-2000	0.421	1.620	-0.383	-1.400	0.246	0.850	0.075	0.260	-0.341	-1.180
Part of multi-plant group	-0.005	-0.020	0.144	0.790	0.144	0.690	-0.147	-0.750	0.023	0.120
Important group R&D	-0.123	-0.500	0.527	2.410	0.041	0.160	0.539	2.300	0.556	2.540
Absorptive Capacity										
Science & engineering graduates (%)	-0.001	-0.090	0.008	0.970	-0.007	-0.710	-0.011	-1.120	0.002	0.190
Other graduates (%)	-0.001	-0.210	-0.003	-0.520	0.001	0.870	-0.001	-0.120	0.000	0.040
Training for innovation	0.065	0.280	-0.118	-0.630	0.079	0.410	0.126	0.640	0.077	0.410
Investment for innovation	0.639	2.350	0.367	1.630	0.634	2.730	0.926	3.870	0.227	1.010
Government Assistance										
Local government support	0.048	0.210	-0.139	-0.540	0.036	0.150	0.305	1.300	-0.091	-0.350
National (UK) government support	0.493	1.930	-0.160	-0.610	0.283	1.140	0.271	1.120	0.395	1.490
EU support	-0.153	-0.360	0.150	0.350	0.797	2.200	0.362	0.930	0.350	0.720
Industry Dummies										
Food and textiles	-0.429	-0.960	-0.289	-0.700	0.079	0.210	-0.489	-1.090	-0.093	-0.230
Materials based industry	-0.039	-0.110	-0.317	-0.960	0.183	0.530	-0.351	-0.860	-0.545	-1.530
Machinery and equipment	-0.259	-0.690	-0.359	-0.980	-0.244	-0.680	0.020	0.050	-0.800	-2.220
Electronics and transport	-0.219	-0.600	0.013	0.040	0.062	0.180	0.185	0.460	-0.307	-0.920
Constant	-2.606	-5.910	-1.743	-4.550	-2.218	-5.670	-2.361	-5.420	-1.432	-3.850
rho21	0.420366	4.33								
rho31	0.105689	0.73	0.1973	1.69						
rho41	-0.13495	-1.2	-0.02502	-0.19	0.000883	0.01				
rho51	-0.24866	-2.11	-0.19488	-1.14	-0.07455	-0.45	0.134962	0.72		
Number of observations	395.000									
Wald test (Chi2(115))	957.6									
Likelihood ratio	-2916.76									
LR test for all coeff 0 chi2(10)	4312.98									

Table 6: West Midlands Model Output

	AMT		Org. Structure		Marketing		Process		Product	
	Coeff	t-stat	Coeff	t-stat	Coeff	t-stat	Coeff	t-stat	Coeff	t-stat
Innovation Complementarities										
Innovation (excl AMT)	0.910	3.290								
Innovation (excl org. structure)			0.836	3.600						
Innovation (excl marketing)					1.170	4.890				
Innovation (excl process)							1.461	6.160		
Innovation (excl. product)									1.264	7.220
Knowledge sourcing										
Research and development	0.446	2.180	0.142	0.710	0.396	2.140	-0.173	-0.840	0.838	4.910
Other group members	-0.450	-1.350	0.029	0.080	0.073	0.220	-0.602	-1.640	-0.672	-1.710
Backwards linkages	-0.156	-0.420	0.150	0.450	0.396	1.220	0.630	2.020	1.158	2.250
Forwards linkages	0.398	0.880	-0.426	-1.130	-0.513	-1.530	0.042	0.110	0.922	2.430
Horizontal linkages	0.724	1.880	0.287	0.820	0.391	1.190	-0.129	-0.340	-0.792	-2.120
Public knowledge sources	-0.333	-0.680	0.473	1.100	0.359	0.970	0.520	1.380	-0.416	-1.020
Resource Base										
Employment (2002)	0.001	1.810	0.001	2.890	0.000	-0.390	0.001	2.150	-0.001	-1.960
Employment squared (2002)	-0.019	-2.370	-0.016	-2.610	0.006	0.920	-0.012	-1.910	0.016	2.220
Established post-2000	0.215	0.780	-0.211	-0.910	0.126	0.560	-0.266	-0.970	-0.115	-0.530
Part of multi-plant group	0.169	0.940	0.526	3.210	0.256	1.360	0.567	2.730	-0.174	-1.010
Important group R&D	-0.152	-0.710	0.368	1.880	-0.019	-0.100	0.075	0.340	0.506	2.890
Absorptive Capacity										
Science & engineering graduates (%)	-0.005	-0.540	0.010	1.700	0.001	0.080	-0.018	-1.720	-0.004	-0.550
Other graduates (%)	0.007	1.330	0.005	1.110	0.006	0.950	0.001	0.140	-0.010	-1.870
Training for innovation	0.337	1.760	0.094	0.530	0.129	0.670	0.583	2.890	-0.142	-0.740
Investment for innovation	0.213	1.120	0.037	0.210	-0.018	-0.100	1.043	4.320	0.127	0.670
Government Assistance										
Local government support	-0.170	-0.580	0.202	0.660	-0.408	-1.320	0.360	1.200	-0.148	-0.540
National government support	0.103	0.350	-0.501	-1.970	0.224	0.880	0.636	2.500	1.283	3.530
EU support	0.415	0.590	-0.487	-0.990	-0.088	-0.140	-0.035	-0.060	1.001	2.120
Industry Dummies										
Food and textiles	0.282	0.640	-0.447	-0.990	-0.117	-0.270	0.440	1.060	-0.344	-0.700
Materials based industry	-0.282	-0.730	-0.390	-1.020	-0.130	-0.350	0.623	1.750	-0.372	-0.950
Machinery and equipment	-0.308	-0.780	-0.594	-1.580	-0.100	-0.270	0.327	0.920	-0.633	-1.600
Electronics and transport	-0.196	-0.500	-0.581	-1.540	-0.169	-0.450	0.373	1.080	-0.361	-0.900
Constant	-2.191	-5.160	-1.552	-3.830	-1.942	-4.820	-3.549	-7.960	-1.122	-2.770
rho21	0.368	4.260								
rho31	0.166	1.680	0.187	1.710						
rho41	-0.044	-0.430	-0.232	-2.630	-0.041	-0.430				
rho51	-0.212	-2.360	-0.495	-6.030	-0.235	-2.690	-0.111	-1.120		
Number of observations	538.000									
Wald test (Chi2(115))	1099.560									
Likelihood ratio	-8171.2745									
LR test for all coeff. 0 chi2(10)	14452.9									

Table 7: Catalonia Model Output

	AMT		Org. Structure		Marketing		Process		Product	
	Coeff	t-stat	Coeff	t-stat	Coeff	t-stat	Coeff	t-stat	Coeff	t-stat
Innovation Complementarities										
Innovation (excl process)							-4.484	-0.05		
Innovation (excl. product)									-2.570	-1.52
Knowledge sourcing	0.074	0.78	0.208	2.23	0.023	0.24	-0.230	-2.2	0.998	8.93
Research and development	-0.115	-0.45	0.476	1.79	0.417	1.67	0.914	2.86	0.110	0.3
Backwards linkages	-0.039	-0.14	-0.225	-0.78	-0.321	-1.13	-0.135	-0.46	0.714	1.54
Forwards linkages	0.984	2.67	0.837	2.14	0.439	1.25	-0.250	-0.61	-0.166	-0.3
Horizontal linkages	-0.577	-1.61	-0.759	-2	-0.314	-0.99	-0.007	-0.02	-0.696	-1.21
Public knowledge sources	-0.172	-0.79	-0.324	-1.49	-0.304	-1.38	-0.119	-0.52	0.116	0.36
Resource Base										
Part of multi-plant group	0.294	3.18	0.026	0.29	-0.014	-0.15	-0.010	-0.1	0.221	1.97
Absorptive Capacity										
Training for innovation	0.435	4.59	0.167	1.77	-0.026	-0.27	0.527	4.99	-0.135	-1.17
Investment for innovation	0.186	1.81	0.066	0.65	0.633	6.27	0.029	0.26	0.829	5.92
Government Assistance										
Local government support	0.225	1.87	0.072	0.6	0.195	1.64	0.089	0.67	-0.036	-0.23
National government support	0.222	1.55	-0.044	-0.31	0.011	0.08	0.312	1.84	0.144	0.8
EU support	0.001	0.01	0.100	0.5	0.007	0.03	0.350	1.5	0.148	0.54
Industry Dummies										
Food and textiles	-0.040	-0.29	0.048	0.34	-0.115	-0.83	0.204	1.37	0.052	0.3
Materials based industry	-0.019	-0.14	0.170	1.25	-0.095	-0.69	0.302	2.03	-0.047	-0.28
Machinery and equipment	-0.262	-1.74	0.072	0.49	-0.133	-0.9	0.292	1.81	-0.154	-0.84
Electronics and transport	-0.080	-0.54	0.188	1.28	-0.270	-1.82	0.021	0.13	0.101	0.53
Constant	-0.438	-3.28	-0.037	-0.29	-0.418	-3.14	4.699	0.05	2.419	1.43
rho21	0.566	14.51								
rho31	0.435	9.65	0.591	15.54						
rho41	0.134	2.18	0.204	3.32	0.206	3.39				
rho51	0.289	5.47	0.223	4.04	0.132	2.34	-0.387	-4.64		
Number of observations	930									
Wald test (Chi2(115))	346.69									
Likelihood ratio	-2467.946									
LR test for all coeff 0 chi2(10)	403.019									

Table 8: Symbolic Summary

	Georgia					Wales					West Midlands					Catalonia				
	AMT	OS	MKT	PROC	PROD	AMT	OS	MKT	PROC	PROD	AMT	OS	MKT	PROC	PROD	AMT	OS	MKT	PROC	PROD
Innovation Complementarities																				
Innovation (excl AMT)	(-)					+					+									
Innovation (excl org. structure)		(-)					+					+								
Innovation (excl marketing)			(-)					+					+							
Innovation (excl process)				(-)					(+)					+					(-)	
Innovation (excl. product)					(-)					+					+					(-)
Knowledge sourcing																				
Research and development	+	+	+	+	+	(-)	(+)	(+)	(+)	+	+	(+)	+	(-)	+	(+)	+	(+)	-	+
Other group members						(+)	(-)	(-)	+	(-)	(-)	(+)	(+)	(-)	(-)	(-)	+	(+)	+	(+)
Backwards linkages	(+)	(+)	(+)	(+)	+	(-)	-	(-)	(+)	+	(-)	(+)	(+)	+	+	(-)	(-)	(-)	(-)	(+)
Forwards linkages	(+)	+	+	(+)	+	(+)	+	(+)	(-)	(-)	(+)	(-)	(-)	(+)	+	+	+	(+)	(-)	(-)
Horizontal linkages	(-)	(+)	(-)	(+)	(-)	(+)	(+)	+	(+)	+	(+)	(+)	(+)	(-)	-	(-)	-	(-)	(-)	(-)
Public knowledge sources	(+)	(-)	(+)	+	(+)	(+)	(-)	(-)	(-)	(-)	(-)	(+)	(+)	(+)	(+)	(-)	(-)	(-)	(-)	(+)
Resource Base																				
Employment (2002)	(+)	+	(-)	+	(-)	(+)	(+)	(+)	(+)	(+)	(+)	+	(-)	+	(-)					
Employment Squared (2002)	(-)	(-)	(+)	-	(+)	(-)	(-)	(-)	(-)	(-)	-	-	(+)	(-)	+					
Established post 2000	(+)	(+)	(-)	(-)	(+)	(+)	(-)	(+)	(+)	(-)	(+)	(-)	(+)	(-)	(-)					
Part of multi-plant group	+	+	(+)	(+)	+	(-)	(+)	(+)	(-)	(+)	(+)	+	(+)	+	(-)	+	(+)	(-)	(-)	+
Important group R&D						(-)	+	(+)	+	+	(-)	(+)	(-)	(+)	+					
Absorptive Capacity																				
Science & engineering grads (%)						(-)	(+)	(-)	(-)	(+)	(-)	(+)	(+)	(-)	(-)					
Other graduates (%)						(-)	(-)	(+)	(-)	(+)	(+)	(+)	(+)	(+)	(-)					
Training for innovation	(+)	(+)	+	+	(+)	(+)	(-)	(+)	(+)	(+)	(+)	(+)	(+)	+	(-)	+	+	(-)	+	(-)
Investment for innovation	+	(+)	(+)	+	(+)	+	(+)	+	+	(+)	(+)	(+)	(-)	+	(+)	+	(+)	+	(+)	+
Government Assistance																				
Local government support						(+)	(-)	(+)	(+)	(-)	(-)	(+)	(-)	(+)	(-)	(+)	(-)	(+)	+	(+)
National government support						(+)	(-)	(+)	(+)	(+)	(+)	-	(+)	+	+	+	+	(+)	(+)	(-)
EU support						(-)	(+)	+	(+)	(+)	(+)	(-)	(-)	(-)	+	(-)	(+)	(+)	(+)	(+)
Industry Dummies																				
Food and textiles	-	(-)	(-)	-	-	(-)	(-)	(+)	(-)	(-)	(+)	(-)	(-)	(+)	(-)	(-)	(+)	(-)	+	(+)
Materials based industry	(-)	(+)	(-)	(-)	-	(-)	(-)	(+)	(-)	(-)	(-)	(-)	(-)	(+)	(-)	(-)	(+)	(-)	+	(-)
Machinery and equipment	(-)	(+)	(-)	(-)	-	(-)	(-)	(-)	(+)	-	(-)	(-)	(-)	(+)	(-)	-	(+)	(-)	(+)	(-)
Electronics and transport	(-)	(+)	(-)	(-)	-	(-)	(+)	(+)	(+)	(-)	(-)	(-)	(-)	(+)	(-)	(-)	(+)	-	(+)	(+)
Constant	-	-	-	(-)	(-)	-	-	-	-	-	-	-	-	-	-	-	(-)	-	(+)	(+)

Note: Direction of relationship from regional model output is indicated. Symbols not in parentheses are significant at 5% confidence level

Figure 1: Study Regions Classified by External Connectivity and Internal Innovation Synergies

		External Connectivity	
		<i>Low</i>	<i>High</i>
Internal Innovation Synergies	<i>Low</i>		Georgia Baden- Wüttemberg
	<i>High</i>	Wales West Midlands Catalonia Ireland	

NOTES

1. In earlier studies we have considered the role of external factors in shaping comparative levels of innovation in Ireland and Israel (e.g. ROPER and FRENKEL, 2000), the UK and Germany (LOVE and ROPER, 2004) and Malaysia (SHAPIRA et al., 2006).
2. FALK (2006) argues that these error covariances also give an indication of the links between innovation types. On this basis, we would interpret universally positive complementarities in Georgia but find a more mixed pattern in the two UK study regions.
3. We find similar results when we run the model without including proxies for complementarity. In this case, the correlation error between product and process innovation is also negative and significant.
4. Some care is necessary in interpreting this policy impact given the well-documented lack of consistency of such policy treatment effects (see MADDALA, 1993; WOOLDRIDGE, 2002).

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